

Message Text

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ACTION ACDA-19

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FM AMEMBASSY VIENNA

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INFO USMISSION NATO

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T VIENNA 9981

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR NEGOTIATIONS: DRAFT OUTLINE OF FRG DECEMBER 11
PRESENTATION

REF: VIENNA 9980

THE FOLLOWING IS TEXT OF FRG DRAFT OUTLINE OF DECEMBER 11
PRESENTATION:

BEGIN TEXT:

I. INTRODUCTION:

WE CONTINUE TO TAKE YOU THROUGH OUR OUTLINE OF PROPOSALS

II. EXPLANATION OF THE TEXT OF THE LAST FIVE ELEMENTS OF OUR

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PROPOSALS

1. SOVIET REDUCTIONS:

ARGUMENTS FOR FIRST REDUCTION SOVIET FORCES (PARTICULAR RESPONSIBILITY; FORCES WHICH CAUSE US MOST CONCERN; TANK-HEAVY CHARACTER OF SOVIET FORCES)

2. UNITED STATES REDUCTIONS:

ARGUMENTS FOR FIRST REDUCING U.S. FORCES (PARTICULAR RESPONSIBILITY; FORCES CORRESPONDING SOVIET DEPLOYMENT; RELATIVELY SIMPLE APPROACH; NO DISBANDMENT, ONLY WITHDRAWAL OF US FORCES)

3. ARGUMENTS AGAINST REDUCING OTHER FORCES FROM THE OUTSET (TOO AMBITIOUS; CAREFUL APPROACH NECESSARY; COMMON CEILING GOAL; BEWARE OF DESTABILIZING EFFECTS: CANNOT BE REACHED IN ONE STEP)

4. OTHER SECURITY ASPECTS ARISING FROM REDUCTIONS:

A) MBFR NOT TO BE SEEN IN ISOLATIONS; AGREED PRINCIPLE OF UNDIMINISHED SECURITY; NO MERE RELOCATION OF TENSION / CONFRONTATION; NOT CREATE NEW OR AGGRAVATE EXISTING OTHER DISPARITIES)

B) INTEREST OF NON-PARTICIPANTS SAFEGUARDED BY COMMON RESOLVE TO ENHANCE STABILITY)

5. ASSOCIATED MEASURES:

(WE SEEK AT THIS POINT AGREEMENT AS TO THE PRINCIPLE OF NEGOTIATING FOR "CONSTRAINTS" AS INTEGRAL PARTS OF ANY AGREEMENT.) NOT ONLY THE SIZE, ALSO THE ACTIVITY OF FORCES AND THEIR DEPLOYMENT, ARE RELEVANT; THEREFORE REDUCTIONS ALONE WON'T DO. BOTH SIDES SHOULD BE INTERESTED IN ASSURING THAT

- MILITARY ACTIVITIES OF THE OTHER SIDE CAN BE CORRECTLY ASSESSED,
- AGREEMENTS REACHED WILL BE EXECUTED AND
- NOT CIRCUMVENTED OR UNDERMINED

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6. PROVISION FOR A SECOND PHASE OF NEGOTIATIONS

(OUR INTEREST IN A 2ND PHASE IS SERIOUS - AS EVIDENCED BY OUR COMMON CEILING CONCEPT. MOVEMENT TO THE AGREED COMMON CEILING SHOULD BE COMPLETED AS NEGOTIATED IN DETAIL IN A SECOND PHASE. FIRST PHASE AGREEMENT SHOULD PROVIDE FOR CONTINUATION OF NEGOTIATIONS IN SECOND PHASE. THE NATURE OF THAT LINK IS FOR NEGOTIATION IN CURRENT PHASE.

III. HOW TO PROCEED:

MOST EFFECTIVE WAY: FOCUSE IN THE FIRST PHASE ON REDUCTION
OF US AND SOVIET GROUND FORCES. START ON NEGOTIATING ON
IT MORE CONCRETELY AFTER THE CHRISTMAN RECESS.
END TEXT.HUMES

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